101ST CONGRESS
2d Session

HOUSE OF REPRESENTATIVES

REPORT
101-648

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 1991

JULY 30, 1990.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. FAZIO, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5399]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 1991, and for other purposes.

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SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations of $1,747,514,000 for fiscal year 1991 of which $1,054,553,000 is for congressional operations and $692,961,000 is for other agencies.

A summary of the recommendations follows:

Fiscal year 1991	*Amount*
Congressional operations	[1] $1,054,553,000
Other agencies	692,961,000
Total	1,747,514,000

[1] Excludes Senate items, including Senate mail costs, and those Senate items under the Architect of the Capitol.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 1991, including those under the Architect of the Capitol, total $475,091,000, plus $35,500,000 for Senate official mail costs which is included in the joint items request in this report.

A comparative summary of the bill by title and agency follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including mail costs and those Senate items under Architect of the Capitol.]

Agency	New budget (obligational) authority, fiscal year 1990[1]	Budget estimates of new (obligational) authority, fiscal year 1991	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1990	Budget estimates of new (obligational) authority, fiscal year 1991
TITLE I—CONGRESSIONAL OPERATIONS					
House of Representatives	$571,707,500	$730,342,000	$667,220,000	$95,512,500	−$63,122,000
Joint items	123,512,000	151,128,000	107,067,000	−16,445,000	−44,061,000
Office of Technology Assessment	18,376,000	20,710,000	19,557,000	1,181,000	−1,153,000
Biomedical Ethics Board and Biomedical Ethics Advisory Committee	590,000	.....	.....	−590,000	.....
Congressional Budget Office	19,229,000	21,723,000	19,229,000	.....	−2,494,000
Architect of the Capitol (except Senate and Title II items)[2]	80,030,000	159,012,000	104,322,000	24,292,000	−54,690,000
Congressional Research Service, Library of Congress	45,820,000	53,706,000	57,543,000	11,723,000	3,837,000
Congressional printing and binding, Government Printing Office	74,149,000	84,900,000	79,615,000	5,466,000	−5,285,000
Total, title I—Congressional operations	933,413,500	1,221,521,000	1,054,553,000	121,139,500	−166,968,000

Table continued on next page.

SUMMARY OF THE BILL—Continued

[Note.—Excludes Senate items including mail costs and those Senate items under Architect of the Capitol.]

Agency	New budget (obligational) authority, fiscal year 1990[1]	Budget estimates of new (obligational) authority, fiscal year 1991	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1990	Budget estimates of new (obligational) authority, fiscal year 1991
Botanic Garden[2]	$2,590,000	.....	$3,519,000	$929,000	$3,519,000
Library of Congress (except Congressional Operations)	207,240,000	$251,684,000	233,632,000	26,392,000	−18,052,000
Architect of the Capitol (Library Buildings and Grounds)[2]	7,136,000	.....	14,968,000	7,832,000	14,968,000
Copyright Royalty Tribunal	101,000	127,000	127,000	26,000	.....
Government Printing Office (except Congressional printing and binding)	[3]24,214,000	27,900,000	26,500,000	2,286,000	−1,400,000
General Accounting Office (Net)[4]	363,661,000	433,163,000	414,215,000	50,554,000	−18,948,000
Total, title II—Other agencies	604,942,000	712,874,000	692,961,000	88,019,000	−19,913,000
Grand total, new budget, including transfers (obligational) authority (for items considered by House)	1,538,355,500	1,934,395,000	1,747,514,000	209,158,500	−186,881,000

[1] Reflects reductions pursuant to P.L. 101-164 and P.L. 101-239.

[2] The FY 1991 estimates for the Architect of the Capitol consolidates all AOC accounts in Title I including Library Buildings and Grounds and Botanic Garden which previously have been included in title II of the bill; however, the recommendations in the bill reflect the appropriations as they traditionally have been carried.

[3] Includes a reappropriation of $3,000,000 and transfers of $7,890,000.

[4] Includes amounts to be derived from the special fund established pursuant to 31 U.S.C. 782 for FY 1990 and FY 1991 estimates. FY 1991 recommendation excludes offsetting collections not to exceed $5,915,000.

HIGHLIGHTS OF BILL

Summary of Estimates and Recommendations

Budget estimates.—The budget estimates considered by the Committee total $1,934,395,000. Budget requests for the legislative branch, by law, are transmitted to the Congress by the Office of Management and Budget and the President without change in the amounts submitted by the originating agency. The 1991 proposals appear on pages A-349 through A-378 of the 1991 Federal Budget (H. Doc. 101-122) as amended by later transmittals contained in H. Doc. 101-166, and H. Doc. 101-00.

Committee recommendations.—A total of $1,747,514,000 in new budget (obligational) authority is recommended for fiscal year 1991. The recommendation is $186,881,000 less than was requested, a reduction of 9.7 percent under the budget request. The bill contains $209,158,500 more than the net amount available in fiscal year 1990, including transfers, and after reducing the amounts sequested and other adjustments. Although a joint item request, the bill does not contain an amount for Senate mail costs in the fiscal year 1991 recommendations. This is in keeping with the general policy of allowing the other body the courtesy of establishing its own budget needs and rules, as contemplated by Article I of the Constitution and in adherence to the principle of comity which has characterized the relationship between the House of Representatives and the Senate since the establishment of the U.S. Congress.

Staffing.—For the past several years, the Committee has generally denied funding for net staffing increases throughout the legislative branch, or provided only those positions with very high priority. This has led to a reduction in overall staffing throughout the legislative branch because of budget constraints imposed by the Committee and the Congressional appropriations process. These budget constraints have also caused a funding blockage in the filling of several hundred already authorized positions. These positions at one time or other have been authorized, established, and funded in the appropriation process, but now cannot be filled because of sequestrations or other funding cutbacks. Such actions have severely limited the ability of legislative agencies to carry out their assigned missions.

The agencies of the legislative branch of government requested 515 new positions. Eighty two (82) new positions have been allowed; however, 42 are unfunded and 15 established positions are removed from the base. Therefore, a net increase of 25 positions is allowed. In addition, 253 of the blocked, unfinanced positions already authorized and on the books have been funded. All of these positions are at the Library of Congress. Therefore, 278 additional jobs are being funded overall, but only 25 of them are new positions.

Comparison with fiscal year 1990 appropriations.—Appropriations (including amounts for Senate mail costs) and transfers enacted for fiscal year 1990, and after making appropriate adjustments for sequestration, drug war funding, and other reductions, totaled $1,538,355,500. The recommendation of $1,747,514,000 for fiscal year 1991 is $209,158,500 above that amount. This increase allows for the normal merit, longevity, and statutory pay increases,

current level services increases which are necessary due to price increases for supplies, materials, ongoing contracts, and other normal non-pay activities, and increases for high priority program items. A very high priority is to begin the long and costly task of reducing the vast arrearages at the Library of Congress. At that institution, where almost 40% of the collections have not been adequately cataloged, a condition exists which prevents general accessibility and availability of these collections to the Congress, scholars, and the public.

Comparison with previous fiscal year appropriations.—Since 1978, a year in which legislative branch activities stabilized after the adjustments made necessary by the Congressional Budget and Impoundment Control Act of 1974, the build-up of House and Senate computer resources, the advent of the Office of Technology Assessment, and other efforts to improve technical and analytical capabilities available to the Congress, the budget has remained about the same in real terms. The average growth since 1978 has been 5.8 percent per year, the same as price levels as measured by the Consumer Price Index. Congressional operations, title I of the bill (and adding the budget estimates for the Senate), also have been restrained, growing at only 6.3 percent annually. During the same period, the executive branch has averaged an 8.0 percent annual rate of growth, an increase in real dollars at an annual rate of 38 percent higher than the legislative budget.

Areas of major change.—The recommended amount is $209,158,500 above the level currently projected for 1990. The sum of $126,230,000 is required over fiscal year 1990 for mandatory pay and related costs. To meet the increased costs of inflation necessary to maintain the current level of services requires $26,096,400. There will be an increase of $56,832,100 for program increases of which $2,878,500 is for legislation, $13,582,500 for increased workload and $40,371,100 for equipment, alterations, and repairs.

A summary of the major increases and decreases recommended, by general category, follows:

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1990 BUDGET AUTHORITY

Item	Mandatory pay and related costs	Price level changes	Program type changes			Total changes
			Legislation	Increased workload	Equipment, alterations, maintenance, repairs, etc.	
House of Representatives	$73,469,000	$6,064,000	−$268,500	$16,248,000	.....	$95,512,500
Joint items	4,907,000	105,000	.....	−21,450,000	−7,000	−16,445,000
Office of Technology Assessment	948,000	233,000	.....	.....	.....	1,181,000
Biomedical Ethics Board and Biomedical Ethics Advisory Committee	.....	.....	.....	−590,000	.....	−590,000
Congressional Budget Office	.....	.....	.....	.....	.....	.....
Architect of the Capitol (except Senate and Title II items)	3,643,000	400,400	3,147,000	1,084,500	16,017,100	24,292,000
Congressional Research Service, Library of Congress	4,622,000	308,000	.....	6,793,000	.....	11,723,000
Congressional printing and binding, Government Printing Office	.....	7,830,000	.....	−2,364,000	.....	5,466,000

Table continued on next page.

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1990 BUDGET AUTHORITY—Continued

Item	Mandatory pay and related costs	Price level changes	Program type changes			Total changes
			Legislation	Inreased workload	Equipment, alterations, maintenance, repairs, etc.	
Botanic Garden	155,000	4,000	.....	10,000	760,000	929,000
Library of Congress (except Congressional Research Service)	10,391,000	4,365,000	.....	7,515,000	4,121,000	26,392,000
Architect of the Capitol (Library buildings and grounds)	482,000	60,000	.....	30,000	7,260,000	7,832,000
Copyright Royalty Tribunal	26,000	.....	.....	.....	.....	26,000
Government Printing Office (except Congressional printing and binding)	95,000	966,000	.....	1,225,000	.....	2,286,000
General Accounting Office	27,492,000	5,761,000	.....	5,081,000	12,220,000	50,554,000
Total	126,230,000	26,096,400	2,878,500	13,582,500	40,371,100	209,158,500

STRUCTURE OF THE BILL

The bill is divided into three titles:

TITLE I—CONGRESSIONAL OPERATIONS

Title I—Congressional Operations contains the appropriations for the actual operation of the Congress including the House of Representatives (Senate items will be added by that body), joint items, the Office of Technology Assessment, the Congressional Budget Office, the Architect of the Capitol (except Senate and title II items), the Congressional Research Service, and the Congressional printing and binding portion of the Government Printing Office.

TITLE II—OTHER AGENCIES

Title II—Other Agencies contains the budget for several activities which do not provide primary support to the Congress. For instance, the activities of the Library of Congress, except the Congressional Research Service, are carried in this title. This includes such Library activities as the program to provide books for the blind and physically handicapped, the operation of the Copyright Office, and Library services to the public and to the government of the United States. The non-Congressional operations of the Government Printing Office are contained in title II, such as the depository library program, the production, procurement, and distribution of various government publications, and sales of government publications to the general public. Also, although much of the workload of the General Accounting Office is in direct support of the Congress, including work mandated by statute or requested by committees and Members of Congress, the balance of that agency's workload involves its more general legislative requirements and is directed toward the improvement of the operation of the Federal government through review and evaluation of programs and the prevention of fraud and waste, as well as accounting and financial management improvements. The GAO budget, therefore, is carried in title II of the bill. The Botanic Garden and the Copyright Royalty Tribunal round out the items included in title II.

TITLE III—GENERAL PROVISIONS

Title III contains general provisions.

LEGISLATIVE BRANCH WIDE MATTERS

The Committee requests the Architect of the Capitol to initiate a comprehensive recycling program for the Legislative Branch, and supports the Architect's pilot recycling program for Congressional buildings as a first step. It is the Committee's understanding that the Resource Conservation and Recovery Act of 1976 requires government agencies to comply with local recycling ordinances. In light of this requirement, the Architect shall report to the Committee on what efforts are needed to ensure full compliance with the District of Columbia's Solid Waste Management and Multi-Material Recycling Act of 1988.

TITLE I—CONGRESSIONAL OPERATIONS

The Committee recommends a total of $1,054,553,000 for fiscal year 1991 for those activities in direct support of the operation of the Congress (exclusive of the Senate) which is an increase of $121,139,500 over the fiscal year 1990 level. Budget estimates considered by the Committee totaled $1,221,521,000 which have been reduced by $166,968,000, a reduction of 13.7 percent.

A summary of the recommendations follows:

Title I—Congressional Operations

Item	*Amount*
House of Representatives	$667,220,000
Joint items	107,067,000
Office of Technology Assessment	19,557,000
Congressional Budget Office	19,229,000
Architect of the Capitol (except Senate and Title II items)	104,322,000
Congressional Research Service, Library of Congress	57,543,000
Congressional printing and binding, Government Printing Office	79,615,000
Total	1,054,553,000

HOUSE OF REPRESENTATIVES

The Committee recommends a total of $667,220,000 for the operation of the House of Representatives during fiscal year 1991. The allowance is $95,512,500 above the appropriations for FY 1990.

The following tabulation summarizes the recommendations:

House of Representatives

Item	*Amount*
Mileage of Members	$210,000
Salaries and expenses:	
House leadership offices	5,220,000
Members' clerk hire	214,703,000
Committee employees (standing committees)	66,832,000
Committee on the Budget (studies)	379,000
Contingent expenses of the House	270,144,000
Committee on Appropriations (studies and investigations)	6,120,000
Official mail	58,984,000
Salaries, officers and employees	44,628,000
Salaries and expenses, subtotal	667,010,000
Total	667,220,000

PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS

1990 appropriation	$268,500
1991 budget estimate	
Committee recommendation	

MILEAGE OF MEMBERS

1990 appropriation	$209,000
1991 budget estimate	210,000
Committee recommendation	210,000

An appropriation of $210,000 is recommended for this item which covers a Member's travel expenses for one round trip per session from home to Washington, D.C., as authorized by law. Additional transportation expenses are provided under the heading "Contingent expenses of the House, Allowances and Expenses."

Salaries and Expenses [1]

1990 appropriation	$571,230,000
1991 budget estimate	730,132,000
Committee recommendation	667,010,000

[1] Includes amounts for House official mail.

The appropriation for the operations of the House of Representatives is the salaries and expenses appropriation. The amount provided is $667,010,000, to remain available until expended. The account includes the following House activities: House leadership offices; Members' clerk hire; committee employees (standing committees); Committee on the Budget (studies); contingent expenses of the House; Committee on Appropriations (studies and investigations); official mail; and salaries, officers and employees. Funds earmarked for those activities are enumerated below:

House Leadership Offices

1990 appropriation	$4,347,000
1991 budget estimate	5,220,000
Committee recommendation	5,220,000

The Committee recommends a total of $5,220,000 for the operations of the leadership offices during fiscal year 1991, which is $380,000 below the projected authorization. The allocation by office follows:

House leadership offices

Item	*Amount*
Office of the Speaker	$1,132,000
Office of the Majority Floor Leader	1,071,000
Office of the Minority Floor Leader	1,316,000
Office of the Majority Whip	973,000
Office of the Minority Whip	728,000
Total	5,220,000

Members' Clerk Hire

1990 appropriation	$185,441,000
1991 budget estimate	210,514,000
Committee recommendation	214,703,000

A total of $214,703,000 is recommended for the salaries of staff in the offices of Members, Delegates, and the Resident Commissioner from Puerto Rico during fiscal year 1991. The current clerk hire allowance per Member is $447,360. The funding recommended for clerk hire includes an increase of $50,000 per Member's office, the first such increase in this allowance since 1975. Since that 1975 increase, inflation alone has created a gap of over $100,000 between the current allowance and the allowance as it would be if only annual employment cost index adjustments had been made. Thus, the increase recommended is only 50% of the increase in a com-

monly accepted cost index. The intent of the Committee is to close the gap in this allowance over the next two or three years. Also, it should also be noted that the clerk hire allowance for a House Member will still be far less than for a Senator's office of states of comparable size to a House Member's congressional district. Since many Members neither use all the positions to which they are entitled nor the gross amount of the allowance provided, the total maximum funds that could be expended are not appropriated. If every Member used their entire clerk hire allowance for fiscal year 1991, including the recommended allowance, an estimate for the FY 1991 cost of living adjustment and the amounts authorized for transfer, the total appropriation for clerk hire would be $242,084,000. Thus, the account is underfunded by $27.4 million, or 11.3 percent.

COMMITTEE EMPLOYEES

1990 appropriation	$54,230,000
1991 budget estimate	89,874,000
Committee recommendation	66,832,000

The bill provides $66,832,000 for salaries of professional and clerical employees of the 23 standing committees of the House. Funding for additional resources for the committees authorized by House resolution is carried under the heading "Contingent expenses of the House, Standing committees, special and select."

COMMITTEE ON THE BUDGET

(STUDIES)

1990 appropriation	$349,000
1991 budget estimate	379,000
Committee recommendation	379,000

The bill provides $379,000 for the coming fiscal year for studies and other expenses of the Committee on the Budget.

Contingent Expenses of the House

1990 appropriation	$239,236,000
1991 budget estimate	309,868,000
Committee recommendation	270,144,000

The Committee recommends a total of $270,144,000 for fiscal year 1991 for the two items under this heading. These expenses are primarily to cover various, mostly non-salary, administrative costs for the operations of the House, and the allowances and expenses of the Members as provided by law, House resolutions and regulations. Also included are the expenses of investigations by standing committees, and the expenses of special and select committees during the final three months of the 2d session of the 101st Congress and the first nine months of the 1st session of the 102d Congress.

The allocation of the two appropriation accounts is as follows:

Contingent Expenses of the House

Item	*Amount*
Standing committees, special and select	$61,100,000
Allowances and expenses	209,044,000
Total	270,144,000

Under the rules of the House, the Committee on House Administration has jurisdiction over "Appropriations from the contingent fund." All of the components recommended in this bill under the heading "Contingent expenses of the House" have been approved by that Committee or the House itself through the adoption of House resolutions. These House resolutions normally provide for immediate disbursement of funds from the contingent fund prior to the appropriation of moneys through the normal appropriation process.

It should be noted that there is no "Contingent fund of the House" per se. The expenditure of funds from the contingent fund as authorized by House resolutions adopted by the House are made from items appropriated in this bill. If sufficient funds are not available, supplemental appropriations are requested to replenish the item which has been exhausted by unforeseen authorizations not contemplated when the budget was originally formulated.

Standing Committees, Special and Select.—The Committee recommends a total of $61,100,000 for fiscal year 1991, an increase of $4,192,000 over the 1990 appropriation, to finance the funding resolutions adopted by the House for the last quarter of the 2d session of the 101st Congress and the first three quarters of the 1st session of the 102d Congress for the various special and select committees as well as the investigative staffs and expenses of the standing committees. These resolutions, which cover a session rather than a fiscal year, are reported by the Committee on House Administration and become effective immediately upon approval by the House.

The Committee wishes to commend to the smaller special, select, and other committees the pilot test being conducted by the Joint Committee on Printing to provide more cost-effective printing services for hearings and reports. The Committee has advised several of these committees that the continued practice of using Government Printing Office printers on detail on a more or less permanent basis is not a cost-effective method of utilizing these resources. The Joint Committee has developed an approach which may yield significant cost savings and management flexibility. This test deserves the complete cooperation of all parties.

With respect to staff resources as authorized by the funding resolution for Committee investigations and studies (H. Res. 346), the Committee notes that allocation between majority and minority staff within the committees funded by that resolution is guided by the accompanying report, H. Rept. 101-419. Page 4 of that report states that there has been progress toward meeting the goals of an appropriate and reasonable percentage allocation between majority and minority staff positions. House Report 101-419 notes that the minority has proposed as a goal a ⅔-⅓ allocation.

A summary of the funding resolutions approved by the House to date for the 2d session of the 101st Congress follows:

STANDING COMMITTEES, SPECIAL AND SELECT—ESTABLISHED FUNDING LEVELS AUTHORIZED BY H. RES. 346, AS OF MARCH 15, 1990

Committee	Amount Authorized
Agriculture	$2,016,015
Armed Services	2,070,657
Banking, Finance and Urban Affairs	4,045,000
District of Columbia	324,512
Education and Labor	3,686,681
Energy and Commerce	5,491,231
Foreign Affairs	3,369,145
Government Operations	3,062,942
House Administration	1,505,000
House Information Systems	7,089,000
Interior & Insular Affairs	1,873,875
Judiciary	2,189,205
Merchant Marine and Fisheries	2,211,483
Post Office and Civil Service	1,737,075
Public Works and Transportation	2,630,875
Rules	672,413
Science, Space and Technology	2,637,645
Small Business	1,006,395
Standards of Official Conduct	500,000
Veterans' Affairs	719,458
Ways and Means	4,098,565
Select Committee on Aging	1,481,499
Permanent Select Committee on Intelligence	305,000
Select Committee on Narcotics Abuse and Control	700,770
Select Committee on Children, Youth, and Families	734,479
Select Committee on Hunger	628,505
Total	56,787,425

The Committee budget request was based upon staffing levels requested by the various committees funded by this account. These committees estimated a need for 42 additional positions above those requested in 1990, as follows:

STANDING COMMITTEES, SPECIAL AND SELECT—FY 1991 PERSONNEL REQUEST COMPARED TO FY 1990 REQUEST

Committee	FY 90 request	FY 91 request	Total increase requested
Agriculture	42	46	4
Armed Services	53	53	.....
Banking, Finance and Urban Affairs	83	93	10
District of Columbia	15	15	.....
Education and Labor	95	95	.....
Energy and Commerce	125	125	.....
Foreign Affairs	68	74	6
Government Operations	67	67	.....
House Administration	247	266	19
House Information Systems	.....	.....	.....
Interior and Insular Affairs	40	40	.....
Judiciary	62	62	.....
Merchant Marine and Fisheries	55	55	.....
Post Office and Civil Service	54	54	.....
Public Works and Transportation	58	60	2
Rules Committee	21	19	−2
Science, Space, and Technology	59	62	3
Small Business	28	28	.....

STANDING COMMITTEES, SPECIAL AND SELECT—FY 1991 PERSONNEL REQUEST COMPARED TO FY 1990 REQUEST—Continued

Committee	FY 90 request	FY 91 request	Total increase requested
Standards of Official Conduct	14	15	1
Veterans' Affairs	69	70	1
Ways and Means	41	41	
Select Committee on Aging	22	22	
Select Committee on Children	15	15	
Select Committee on Hunger			
Select Committee on Intelligence	19	17	−2
Select Committee on Narcotics			
Total	1,352	1,394	42

Allowances and expenses.—A total of $209,044,000 is recommended for fiscal year 1991 in accordance with approved authorization resolutions, statutory allowances and House regulations. This represents a net increase of $26,716,000 over the 1990 amounts.

The following table sets forth the various expense categories within this appropriation:

ALLOWANCES AND EXPENSES

Detail	Recommended 1991
Official expenses of Members	$75,272,000
Supplies, materials, administrative costs and Federal tort claims	19,950,000
Office equipment services	10,770,000
Furniture and furnishings	1,910,000
Stenographic reporting of committee hearings	950,000
Reemployed annuitants reimbursement	1,000,000
Government contributions	98,570,000
Miscellaneous items:	
House automobiles	60,000
Gratuities to beneficiaries of deceased staff	507,000
Interparliamentary receptions	55,000
Subtotal miscellaneous items	622,000
Total, allowances and expenses	209,044,000

There is no increase over 1990 for Members' expenses. For office furniture, $500,000 is allowed to test the use and space effectiveness of modular furniture, and in supplies and materials $25,000 is allowed for an optical disk study. An increase of $21,689,000 is included for government contributions primarily due to retirement and health benefit rate increases, higher thrift savings contributions and payroll costs.

With respect to the optical disk study, this technology has yielded significant benefits at the Library of Congress and within the Clerk's operation. There appear to be many additional opportunities that warrant study, such as the House Document Room, the Legislative and Law Revision Counsels, and elsewhere. The Clerk is directed to convene a panel consisting of representatives of that office, the Library of Congress, and the Doorkeeper. The Clerk may

add other representatives to the panel as necessary. The panel should consult with the Parliamentarian, the Public Printer, and such others as may be appropriate prior to reaching conclusions. A comprehensive report should be submitted addressing the feasibility, impact, potential configurations and projected costs. Upon completion of the panel report, the Clerk may use the funds provided to retain an impartial consultant who is knowledgeable in the technology to review the panel report and provide an assessment of its validity. The report shall be completed, reviewed and submitted to the Committee and to the Committee on House Administration not later than December 31, 1990.

Committee on Appropriations

(studies and investigations)

1990 appropriation	$4,595,000
1991 budget estimate	6,120,000
Committee recommendation	6,120,000

The budget request of $6,120,000 is recommended for the Committee on Appropriations.

Official Mail

1990 appropriation	$43,992,000
1991 budget estimate	58,984,000
Committee recommendation	58,984,000

Funds for the fiscal year 1991 costs projected for official mail for the House of Representatives have been included as a House item, instead of being included in the traditional joint item account. As such, there will be more accountability by each body of Congress.

Salaries, Officers and Employees

1990 appropriation	$39,040,000
1991 budget estimate	49,173,000
Committee recommendation	44,628,000

The Committee recommendation for the salary expenses of House officers and employees of the various activities funded through this consolidated item totals $44,628,000. This amount represents an overall increase of $5,588,000 above the fiscal year 1990 level. Nine new positions are allowed for the Clerk's office (four in the Fair Employment Practices Office, four in the Employee Assistance Office and one in the Clerk's administrative office), 15 in the Postmaster's Office, and three other authorized employees. The Office of the Sergeant at Arms is allowed not to exceed $500 for official representation and reception expenses. The Office of the Historian is provided $300,000 for salaries and expenses.

The administrative elective staff officers of the House (the Clerk of the House, Sergeant at Arms, Doorkeeper, and Postmaster), are reminded that funding levels are provided on the basis of a certain number of positions. Any additional positions or exchanges during the fiscal year will require reprogramming or transfer approval from the Committee on Appropriations, regardless of the status of staffing authorizations.

The Committee recommends that a bipartisan task force be appointed in equal number by the Speaker and the Minority Leader to design plans for a facility at a site near Bolling Air Force Base or some other suitable location for the House Service Center and report back to the Committee on Appropriations.

The following table details the allocation of amounts to the various offices:

Salaries, officers and employees

Item	*Amount*
Office of the Clerk	$19,300,000
Office of the Sergeant at Arms	1,200,000
Office of the Doorkeeper	9,200,000
Office of the Postmaster	3,275,000
Office of the Chaplain	105,000
Office of the Parliamentarian	890,000
Parliamentarian	(610,000)
Compilation of Precedents	(280,000)
Office of the Historian	300,000
Office of the Law Revision Counsel	1,302,000
Office of the Legislative Counsel	4,161,000
Six minority employees	677,000
House Democratic Steering Committee and Caucus	1,305,000
Steering Committee	(797,000)
Caucus	(508,000)
House Republican Conference	1,305,000
Other authorized employees	1,608,000
Total	44,628,000

ADMINISTRATIVE PROVISIONS

Section 101 of the bill authorizes transfers among various House activities, subject to the regular reprogramming procedures of the Committee on Appropriations. Section 102 authorizes the Clerk of the House to act as a funds repository under the direction of the Committee on House Administration, for the biennial equipment exposition. The funding and operations plan for this event should be submitted to the Committee on Appropriations. Section 103 makes permanent the provisions of H. Res. 294, approved November 17, 1989, regarding five positions on the Capitol Police force. Section 104 authorizes an increase in the Clerk Hire allowance of $50,000. Section 105 makes permanent the provisions of H. Res. 420, approved June 26, 1990, regarding the position of Director of Employment Practices.

JOINT ITEMS

The Committee recommends appropriations totaling $107,067,000 for fiscal year 1991 for the various joint committees and activities carried under this heading. This represents a decrease of $16,445,000 under the amounts appropriated in fiscal 1990.

The following summarizes the recommendations:

Joint Items

Item	*Amount*
Contingent expenses of the Senate:	
Joint Economic Committee	$3,675,000
Joint Committee on Printing	1,269,000

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Item	*Amount*
Contingent expenses of the House:	
Joint Committee on Taxation	5,203,000
Office of the Attending Physician	1,436,000
Capitol Police Board	60,499,000
Official mail costs	33,220,000
Capitol Guide Service	1,490,000
Special Services Office	255,000
Statements of appropriations	20,000
Total	107,067,000

Contingent Expenses of the Senate

JOINT ECONOMIC COMMITTEE

1990 appropriation	$3,454,000
1991 budget estimate	3,675,000
Committee recommendation	3,675,000

The sum of $3,675,000 is recommended for fiscal year 1991 for the recurring activities of the Joint Economic Committee. This amount provides for an increase of $221,000 over the 1990 level.

JOINT COMMITTEE ON PRINTING

1990 appropriation	$1,173,000
1991 budget estimate	1,269,000
Committee recommendation	1,269,000

For the Joint Committee on Printing (JCP), an appropriation of $1,269,000 is recommended for fiscal year 1991, an increase of $96,000 over FY 1990.

The Committee is concerned that the federal government should more actively promote the use of paper with a post-consumer waste content. The Committee commends the JCP for meeting the voluntary guidelines promulgated by EPA pursuant to Section 6002 of the Resource Conservation and Recovery Act (RCRA) (42 U.S.C. 6962; Fed. Reg. 40 CFR Part 250) for procurement standards governing recycled paper and for taking the lead in exceeding the minimum standards of these regulations in certain cases. The Committee is encouraged by the JCP's indication to continue to seek, in a cost-effective manner, changes which will further enable the government to procure recycled paper. Toward this goal, the Committee feels that the standards for printing and writing paper set by the Joint Committee on Printing can have a positive effect on the use of post-consumer waste government procured paper if they are re-examined and revised with respect to such criteria as dirt count, brightness and color. The JCP's standard samples should also be changed accordingly. The distribution to other paper procuring entities in all branches of the government of the JCP's findings would also have a strong beneficial effect on the efforts to promote the use of post-consumer waste recycled paper. Finally, the Committee expresses its support of the Environmental Protection Agency's request for an agency-wide waiver for testing recycled copier and computer paper.

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON TAXATION

1990 appropriation	$4,353,000
1991 budget estimate	5,450,000
Committee recommendation	5,203,000

The Committee recommends an appropriation of $5,203,000, a reduction of $247,000 under the request, for the Joint Committee on Taxation and $850,000 over the 1990 level. The joint committee requested fourteen new positions, of which seven are approved.

OFFICE OF THE ATTENDING PHYSICIAN

1990 appropriation	$1,399,000
1991 budget estimate	1,450,000
Committee recommendation	1,436,000

The Committee has approved $1,436,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to the Office of the Attending Physician. This amount is $37,000 above the fiscal year 1990 level. Included in the recommendation is $952,000 to reimburse the Department of the Navy for expenses incurred for staff and equipment assigned to the Office.

CAPITOL POLICE BOARD

1990 appropriation	$56,532,000
1991 budget estimate	63,884,000
Committee recommendation	60,499,000

The recommendations in the bill provide a total of $60,499,000 and 1,346 positions for police services throughout the Capitol buildings and grounds during fiscal year 1991. The bill provides that these services will be funded within the joint items account for the Capitol Police Board. Thus, the accounting for these expenditures is simplified and the overall review of security activities by the Congress is facilitated.

The following shows the number of positions and the funding provided for all police services on the Capitol buildings and grounds during fiscal year 1991:

Items	Positions	Amount
Salary expenses, Capitol Police on House Payroll	657	[1] $29,114,000
Salary expenses, Capitol Police on Senate Payroll	[2] 689	[3] 29,434,000
Subtotal	1,346	58,548,000
General Expenses		1,951,000
Grand Total, all police services	1,346	60,499,000

[1] Includes overtime currently estimated at $1,150,000 and employee benefits at $5,262,000.
[2] Includes 81 civilian positions.
[3] Includes overtime currently estimated at $1,150,000 and employee benefits at $5,320,000.

CAPITOL POLICE

SALARIES

Salaries	
1990 appropriation	$54,656,000
1991 budget estimate	61,812,000
Committee recommendation	58,548,000

The Committee recommends $58,548,000 and 1,346 positions for the Capitol Police, of which $29,114,000 and 657 positions are for the House and $29,434,000 and 689 positions are for the Senate. No new positions are allowed. The Board is reminded that in the FY 1990 appropriation the Committee approved two civilian positions and reduced the number of uniformed positions by two, thereby releasing the necessary funds. It is not the Committee's intention to increase the overall number of positions or funding for personnel. Funding requested to restore sequestration and other reductions to the FY 1990 appropriation ($1,017,000) and the estimate for the pay scale adjustment ($1,713,000) are denied.

The Committee is aware that the Capitol Police have studied the use of civilian employees as a means of holding down costs and at the same time improving morale among officers. This idea has merit. In one year, use of one civilian employee instead of a uniformed officer can save $8,000. The Committee directs the Capitol Police Board to forward promptly to the Committee on House Administration a request for authority to utilize civilian employees in the House of Representatives. The Committee is hopeful that such a system can be implemented expeditiously.

CAPITOL POLICE

GENERAL EXPENSES

1990 appropriation	$1,876,000
1991 budget estimate	2,072,000
Committee recommendation	1,951,000

The sum of $1,951,000 is recommended for supplies, materials, equipment, training and other expenses of the Capitol Police force during the next fiscal year, an increase of $75,000 over the FY 1990 level. The bill provides an amount not to exceed $900 for expenses associated with the awards program. The Committee directs that protective detail travel be held to the current authorized level and that only absolutely essential protective detail travel should be undertaken.

The Committee wishes to indicate that expenditures for protective details are rising at an excessive rate. It would appear that alternatives, such as maximizing the use of resources from the local jurisdiction, are being under utilized. It also notes the lack of specific guidelines governing the decision to provide such coverage, and the scope of such coverage. The existing guidelines are vague in all of these respects. The Capitol Police, under the direction of the Capitol Police Board, are directed to review these policies and refine the guidelines accordingly. They then should be submitted to the Committee on House Administration and the Senate Committee on Rules and Administration for approval, and then be submit-

ted to the Committees on Appropriations. The submission to the approving Committees should be no later than November 1, 1990.

Official Mail Costs [1]

1990 appropriation	$55,024,000
1991 budget estimate	73,635,000
Committee recommendation [2]	33,220,000

[1] Amounts for House mail are included under the salaries and expenses account of the House.
[2] A recommendation for the Senate is not included.

Allocations

Senate Official Mail Costs

1990 appropriation	$23,688,000
1991 budget estimate	35,500,000
Committee recommendation	

Expenses

1990 appropriation	$31,336,000
1991 budget estimate	38,135,000
Committee recommendation	33,220,000

A total of $33,220,000 is recommended for payment to the U.S. Postal Service for the current estimated shortfall in the cost of fiscal year 1990 official mail. The shortfall is a result of reductions made in the Senate, in the conference agreement between House and Senate, and because of a technical point of order made to the fiscal year 1990 conference report during floor consideration in the House of Representatives. Regardless of these arbitrary actions, the original fiscal year 1990 House bill had been realistic in its assessment of the need for the mail appropriations. If these bills are not paid, other mailers will be forced to subsidize the cost of Congressional mail, something the Committee has never allowed to happen. In the future, each body can provide its own mail appropriations, and make up whatever shortfall will be necessary within its own funds. The Committee has not made a recommendation for Senate official mail costs for fiscal year 1991, although the request is included under joint items.

Capitol Guide Service

1990 appropriation	$1,321,000
1991 budget estimate	1,490,000
Committee recommendation	1,490,000

The Committee recommends approval of $1,490,000 for the operation of the Guide Service during the next fiscal year. As in the past, language has been included in the bill authorizing the Capitol Guide Board to hire two employees to fill temporary vacancies for a period not to exceed one hundred twenty days. This authority is requested by the Board to insure a full complement of guides during such times as permanent members of the service are on leaves of absence for illness or other reasons. The customary language has also been included to allow the Board to employ up to ten additional individuals for not more than six months each.

These temporary employees are needed to handle the expected increase in tourists visiting the Capitol during the summer months and other times during the year.

Special Services Office

1990 appropriation	$236,000
1991 budget estimate	255,000
Committee recommendation	255,000

The Committee recommends $255,000 for the Special Services Office, a joint office of Congress established in fiscal year 1990. The number of positions is retained at six. This office provides services for handicapped guests, staff, and other visitors to the Capitol. Funds provided include $237,000 for salaries and benefits, and $18,000 for non-personal expenses.

As advised by the Committee on Rules and Administration of the Senate and the Committee on House Administration, the Architect of the Capitol is reminded that there was a request to submit a proposal, with appropriate engineering detail, to provide additional space in a contiguous area for this office. Several of these employees are obliged to stay outside their designated offices due to space limitations, while space immediately contiguous is empty or seldom used. While some of this space may be necessary for other purposes, the Architect should be able to work out a humane and reasonable proposal.

Statements of Appropriations

1990 appropriation	$20,000
1991 budget estimate	20,000
Committee recommendation	20,000

The sum of $20,000 is included in the bill for the preparation of the usual compilation of the statements of appropriations for the 2d session of the 101st Congress. This volume is compiled jointly by the House and Senate Committees on Appropriations.

OFFICE OF TECHNOLOGY ASSESSMENT

Salaries and Expenses

1990 appropriation	$18,376,000
1991 budget estimate	20,710,000
Committee recommendation	19,557,000

The Committee recommends an appropriation of $19,557,000 for fiscal year 1991, a reduction of $1,153,000 under the amount requested. The amount provided is the baseline estimated by the Congressional Budget Office. All previous language items requested are included. The increase from $2,000 to $3,500 in representation funds is approved. Language authorizing employee cash awards is not included. The long-standing policy of the Office of Technology Assessment, fortified by a personnel decision by the predecessor agency of the Office of Personnel Management, is that OTA staff are considered to be an augmentation of Congressional staff. It would not be an appropriate policy to inaugurate a cash award program for one group and not the other.

BIOMEDICAL ETHICS BOARD AND BIOMEDICAL ETHICS ADVISORY COMMITTEE

SALARIES AND EXPENSES

1990 appropriation	$590,000
1991 budget estimate	.....
Committee recommendation	.....

The authorization for the Biomedical Ethics Board and Biomedical Ethics Advisory Committee has expired.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

1990 appropriation	$19,229,000
1991 budget estimate	21,723,000
Committee recommendation	19,229,000

The Committee recommends an appropriation of $19,229,000, which is $2,494,000 less than requested. The limitation of staff employees is retained at 226. Language authorizing employee cash awards is not included. The legislation which established the Congressional Budget Office contained the specific policy that CBO employees, for the purposes of pay and benefits, are to be treated as employees of the House of Representatives. It would not be an appropriate personnel policy to inaugurate a cash award program for one group and not the other.

The Committee has received reports that the Congressional Budget Office has demonstrated an inability to maintain confidentiality. The Committee believes that CBO needs to improve its procedures regarding confidentiality of Member and Committee requests. Given the severity of the problem, the Committee has no choice but to freeze the budget at last year's level.

ARCHITECT OF THE CAPITOL

(CONGRESSIONAL SUPPORT ITEMS ONLY)

1990 appropriation	$80,630,000
1991 budget estimate [1]	159,012,000
Committee recommendation	104,322,000

[1] Includes items traditionally carried in title II

The Committee recommends a total of $104,322,000 for fiscal year 1991 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol that are directly related to the operation of the Congress. Excluded are Senate housekeeping items which are traditionally left for consideration by that body, as well as the appropriations for the Botanic Garden and the structural and mechanical care of the Library of Congress buildings and grounds which are contained in title II of the bill. Excluding the title II items, the overall allowance is $29,713,000 below the amounts requested, and $24,292,000 over the 1990 appropriations level. Mandatory increases for retirement, normal longevity and promotions, and related benefits have been allowed, as have price level increases.

A request to establish a new appropriation, "Salaries and expenses" by the Architect of the Capitol for fiscal year 1991 is deferred. The FY 1991 estimate includes all appropriations for the Architect's Office including the Botanic Garden and the Library Buildings and Grounds which traditionally have been carried in title II of the Legislative bill. The bill retains the current structure of accounts for the Architect.

The Committee believes the site of the John W. McCormack Residential Page School, as authorized by Public Law 91-510, approved October 26, 1970, should be sold or transferred. That site had been designated for such development in the Legislative Reorganization Act of 1970, and the authorizing legislation clearly stipulated that intent. Now, however, it appears that local groups are opposed to such usage, even though such usage was welcomed as justification for enacting the 1970 legislation in order to preclude other, less desirable commercial development. It would be irresponsible under the current budget climate to have the legislative branch continue to provide and maintain a local neighborhood park. In order to end the fictitious nature and real cost of maintaining this space, it may be more feasible to sell the property to a Federal agency or the District of Columbia Government which may have need for open parkland. The Architect of the Capitol is directed to pursue that option, as well as determining whether the United States Park Service would be willing to accept jurisdiction of this park if it was transferred to it, and to report the alternatives to the Committee for consideration.

A summary of the appropriations recommended follows:

Architect of the Capitol (Excluding Senate and Title II Items)

Item	*Amount*
Office of the Architect of the Capitol:	
Salaries	$7,308,000
Contingent expenses	100,000
Capitol buildings and grounds:	
Capitol buildings	27,238,000
Capitol grounds	4,964,000
House office buildings	32,285,000
Capitol Power Plant	32,427,000
Total	104,322,000

Office of the Architect of the Capitol

Salaries.—A total of $7,308,000 is recommended for the Architect's office in the coming year. This allowance is $572,000 over the 1990 appropriation and includes all mandatory items. No new positions are allowed. The travel allowance remains at $20,000, subject to annual authorization.

Contingent expenses.—The sum of $100,000 is provided to cover the costs of surveys and studies and to meet unforeseen expenses. Before final approval on a project, survey, or study, the Architect is reminded to inform the Committee on Appropriations.

CAPITOL BUILDINGS AND GROUNDS

Capitol buildings.—A total of $27,238,000 is recommended for the operation and maintenance of the Capitol buildings and the electrical substations of the Senate and House office buildings during fiscal year 1991. This allowance is $11,390,000 over the 1990 appropriation and is $8,538,000 less than was requested. One new position is allowed for a nurse in the Attending Physician's Office. All mandatory and annual recurring maintenance items are allowed. All cyclical maintenance requests are allowed except for renovations to the police offices on the terrace level of the Capitol. For the conservation of wall paintings, $25,000 is allowed.

Allowances for other programs include $89,000 for CADD equipment, $370,000 relating to hazardous waste programs, $30,000 for an underground storage tank study and $3,517,000 for repairs to the House Monumental steps. Also allowed is $130,000 for a videoconferencing pilot to be conducted in consultation with the Clerk of the House and the General Accounting Office. For the continuation of the PCB transformer and cable projects, $2,184,000 is allowed, $670,000 for payroll systems improvements, $3 million for renovations to the House restaurant kitchen, and $75,000 for a warehouse survey for the Legislative Branch.

The Committee has provided sufficient funds for the Architect of the Capitol to develop and perform, in consultation with the Clerk of the House and the General Accounting Office, a demonstration videoconferencing project in the legislative branch initially involving the General Accounting Office and House of Representatives. The Committee directs that these funds not be obligated until the Architect of the Capitol, the Clerk of the House, and the General Accounting Office have submitted a plan, cost estimate and schedule for a videoconferencing demonstration project to the Committee on House Administration and the House Committee on Appropriations. The funds for the payroll system improvements may be expended only upon submission to the Committee of a proposal, and after the General Accounting Office has reviewed the proposal. The warehouse study should evaluate the needs of the Library of Congress, other legislative agencies, and the House and Senate for needed storage facilities. Consolidation of current locations and cost savings should be considered. The Architect should explore location and facility alternatives, including remote sites which may afford cost savings and expansion possibilities.

The Committee directs the Architect to examine the needs of visitors to the Capitol Building and determine the feasibility of providing visitor services through development of a visitors center concept. Such a visitors center might be at a location on the Capitol Grounds convenient to the Capitol, provide educational and informational services to visitors in advance of the tours they now receive, and other necessary services. The feasibility study should include alternatives for development of such a facility, including location, services, staffing and financing.

The Committee believes that energy-efficient lighting technologies offer substantial savings to the taxpayers by utilizing quality light with less electricity. To ensure that the Legislative Branch is utilizing the most cost-effective [life-cycle] energy-saving lighting

options, the Committee requests the Architect of the Capitol to study the feasibility of retrofitting all congressional buildings and facilities under its jurisdiction. This study should consider the cost, quality, feasible time frame and any impediments to such a retrofit. The Architect's report should be completed in preparation for the fiscal year 1992 budget. The Committee notes that the Building Sciences Division of Lawrence Berkeley National Laboratory in California maintains an extensive performance database on energy efficient lighting technologies and urges the Architect to utilize this information and expertise.

Capitol grounds.—The appropriation of $4,964,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol power plant during the ensuing fiscal year. This amount is $450,000 under the budget request and $707,000 over the 1990 appropriation level. All mandatory increases and annual maintenance items are allowed. For cyclical maintenance increases, $746,000 is allowed, including $154,000 for sidewalk replacement, $265,000 to repair balustrade walls, $40,000 for the conservation of the Garfield Memorial, and $40,000 to replace trash receptacles. Two vans that will allow handicapped access are allowed at $88,000, included is $85,000 for a new street sweeper, $55,000 to replace a compactor and truck, and $19,000 to replace a 1978 van. Under new programs, $400,000 is allowed to upgrade street lighting.

The Architect of the Capitol is directed to coordinate with the D.C. Department of Transportation to resolve the interference between pedestrian walk signal and traffic control signals at Second and D Streets, S.W., Washington, D.C.

House office buildings.—The sum of $32,285,000, a reduction of $19,825,000 under the amount requested, is recommended for the operation of the House office buildings during the next fiscal year. This allowance is an increase of $4,530,000 above the appropriation for fiscal year 1990. Two parking attendants are allowed for lots number 8 and 9. All mandatory items have been allowed as have all annual and cyclical maintenance items.

In continuing and initiating other programs, $1,665,000 is allowed, including $275,000 for moving costs, $200,000 for installation of cable for communications from the Rayburn building to HOBA II, $430,000 to remodel certain Cannon building space, $100,000 to install a lightning protection system in HOBA II, $35,000 for signs, $600,000 for a generator for the HIS computer room, and $25,000 for the layout of fitness facilities.

The Committee notes that the interior courtyard space in the Cannon and Longworth House office buildings is not being put to productive use, while crowded space conditions have been worsened due to additional computer equipment and other office necessities. Current space availability for House employees is about 1/2 of the standard set by the General Services Administration for federal employees. Currently, consideration is being given to the construction of additional elevators that could be built within these courtyard spaces. At the same time, space limitations continue to hamper staff productivity and contribute to mounting building environmental concerns. The Architect of the Capitol has studied in

the past the potential for making productive use of the courtyard spaces, but no action has ever come of such studies. In order to provide an objective, impartial and independent view of such potential, the Architect is directed to contract for an independent analysis of such courtyard space which should examine the feasibility of providing additional office space and also, as an alternative, the potential for enclosing and using a portion as public atrium space (including appropriate amenities such as glass enclosures, lighting, benches, and other needs) while continuing to provide the potential for construction of the proposed additional elevators. The Committee has deferred funding the construction of these additional elevators until the matter of providing additional office or atrium space within the courtyards has been resolved. The Architect is further directed to provide this independent study to the House Office Building Commission, as well as the House Committee on Appropriations.

The Committee is concerned by continuous reports of unnecessary damage caused by the speed bumps located at the entrances of the Rayburn garage. The Committee directs the Architect to remove or substantially reduce the speed bumps located in the driving entrances to the Rayburn garage. The Committee also directs the Architect to provide the Committee with a timetable for removal or relocation of the compactor and the temporary structure attached to the Cannon House Office Building.

Capitol Power Plant.—The Committee recommends the appropriation of $32,427,000 for fiscal year 1991. This amount is a reduction of $250,000 under the amount requested, and an increase of $7,093,000 over the 1990 level. In addition, authority to use reimbursed funds in the amount of $2,400,000 is provided. All increases for mandatory maintenance and program items are allowed except that $750,000 is provided for the design of additional steam generation capacity. $3,147,000 is allowed for payment of water and sewer services to the District of Columbia.

Administrative provisions.—Section 106 establishes pay levels of certain senior positions in the Office of the Architect of the Capitol. Section 107 increases authorized salaries of Attending Physician nurses.

LIBRARY OF CONGRESS

Congressional Research Service

1990 appropriation	$45,820,000
1991 budget estimate	53,706,000
Committee recommendation	57,543,000

Salaries and expenses.—The Committee recommends an appropriation of $57,543,000 for fiscal year 1991, which is an increase of $11,723,000 over the 1990 appropriations level. Mandatory increases have been allowed. No new positions are allowed. For nonpersonal services, $461,900 is allowed, including $307,900 in price level items and $154,000 for growing workload. To fill 28 unfinanced positions and to provide an additional nine unfinanced positions instead of nine currently indefinite positions which are no longer needed, $1.3 million is allowed.

During the last year, the Committee has reviewed the need for additional analysis and review of matters affecting Congress and the constitutional process and has considered approaches to providing the necessary analysis to the Congress. The Congressional Research Service currently provides analytical and informational support on these issues to Members and committees as part of its mandate under the Legislative Reorganization Act. Its seminars, reports, memoranda, and publications, including the Constitution Annotated, as well as the collective expertise of its staff of lawyers and policy analysts, are a continuing source of valuable support on issues of separation of powers and the constitutional process. To supplement the CRS effort, the bill includes $5,300,000, of which $5,000,000 is to be used to establish a Center on Interbranch Relations and the Constitutional Process, and $300,000, to enhance the analytical capability of the Congressional Research Service. The Committee expects that the work of the Center will in no way limit or duplicate the work of the Congressional Research Service. In order to avoid overlap, close consultation and coordination between CRS and the Center is essential. The Committee expects, for instance, that CRS will be represented on the Center's Advisory Board for program planning and administration.

While the Committee is pleased to allow CRS to fill its available positions, the Committee strongly recommends that CRS actively advertise the jobs outside CRS, with an emphasis on attracting the most qualified candidates. CRS would benefit by new and fresh ideas.

GOVERNMENT PRINTING OFFICE

Congressional Printing and Binding

1990 appropriation	$74,149,000
1991 budget estimate	84,900,000
Committee recommendation	79,615,000

A total of $79,615,000 is provided for Congressional printing and binding for fiscal year 1991. The recommendation is $5,285,000 below the budget request. The reduction can be achieved in part by the deferral of funding for the bound Congressional Record ($4,025,000). The recommendation eliminates funding for paper for the Senate for official mail purposes.

The Committee has extended language which will allow remaining unexpended funds, made available for the Biographical Directory published in connection with the Bicentennial of the U.S. Congress, to be used for printing and binding other Bicentennial publications.

A comparative summary of the recommendation by category of work follows:

CONGRESSIONAL PRINTING AND BINDING

	Appropriation 1990	Requested 1991	Recommended 1991
Congressional Record program	$19,710,000	$19,365,000	$19,365,000
Miscellaneous publications	3,550,000	4,160,000	4,160,000
Committee prints	2,332,000	3,150,000	3,150,000

CONGRESSIONAL PRINTING AND BINDING—Continued

	Appropriation 1990	Requested 1991	Recommended 1991
Miscellaneous printing and binding	11,844,000	13,464,000	12,204,000
Details to Congress	3,770,000	4,830,000	4,830,000
Document envelopes and document franks	1,277,000	1,449,000	1,449,000
Committee and business calendars	1,740,000	1,782,000	1,782,000
Bills, resolutions, and amendments	8,610,000	9,900,000	9,900,000
Committee reports	3,000,000	2,800,000	2,800,000
Documents	1,450,000	1,696,000	1,696,000
Hearings	15,936,000	19,304,000	19,304,000
Preceding fiscal years' obligations	5,000,000	3,000,000	3,000,000
Deferred Bound Record	(4,070,000)	.....	(4,025,000)
Total	74,149,000	84,900,000	79,615,000

TITLE II—OTHER AGENCIES

A total of $692,961,000 is recommended for the six agencies carried in this title of the bill. This allowance is an increase of $88,019,000 over the 1990 appropriations level and $19,913,000 less than requested.

A summary of the amounts recommended by agency follows:

Title II—Other Agencies

Agency	*Fiscal year 1991 recommendations*
Botanic Garden	$3,519,000
Library of Congress (except Congressional Research Service)	233,632,000
Architect of the Capitol: Library buildings and grounds	14,968,000
Copyright Royalty Tribunal (net appropriation)	127,000
Government Printing Office (except congressional printing and binding)	26,500,000
General Accounting Office (net appropriation)	414,215,000
Total	692,961,000

BOTANIC GARDEN

Salaries and Expenses

1990 appropriation	$2,590,000
1991 budget estimate [1]	(7,369,000)
Committee recommendation	3,519,000

[1] Requested under the proposed salaries and expenses appropriation for the Architect of the Capitol in title I.

The Committee recommends $3,519,000 for the expenses of the Botanic Garden during the next fiscal year, which is $929,000 over the 1990 level and $3,850,000 below the budget request. The two requested additional positions are denied. The Committee recommends all mandatory and maintenance items. For the architectural and engineering design for the conservatory, $500,000 is allowed, and $50,000 is allowed for the planning of a National Garden. Authority for disbursement functions of the Botanic Garden is provided to the Architect of the Capitol.

The Committee notes that the Architect of the Capitol has requested full funding for construction of the National Garden approved in Public Law 100-458. The Committee had been advised

previously that private funds would be used for construction and maintenance of the National Garden, at no cost to the government. The Committee has included $50,000 for a temporary position or contractual services to coordinate the development of an appropriate plan, including necessary fund-raising efforts for the establishment and maintenance of the National Garden.

LIBRARY OF CONGRESS

(EXCEPT CONGRESSIONAL RESEARCH SERVICE)

The Committee recommends appropriations totaling $233,632,000 for the operations of the Library of Congress (except the Congressional Research Service which is carried in title I of the bill) for fiscal year 1991. This allowance is $26,392,000 or 12.7 percent over the net 1990 appropriations and $18,052,000 less than requested. When combined with the $7,832,000 increase in the Library Building and Grounds, the increase is 16 percent, and when the CRS increase of $11,700,000 is included, the overall appropriations increase for Library of Congress resources is 17.7 percent. Furthermore, when authority to spend receipts is added, the increase is 19.1 percent.

The Library of Congress, excluding the Congressional Research Service, requested an increase of 261 permanent positions. Of these, three positions in the Copyright Office are allowed. However, funds for 216 unfinanced positions are also provided.

The Committee wishes to acknowledge the cooperative effort between the Library of Congress and the National Institute of Mental Health in connection with activities during the Decade of the Brain. Such activities will promote the importance of this important undertaking and will enhance the distribution of findings to the Congress and to the public in general.

The Library of Congress should continue the practice of financing its employee award program out of personnel savings. There has been a significant increase in the number of cash awards being made to senior level managers at the Library of Congress, those in salary ranges at GS–16 and above. Through the first eight months of FY 1990, the increase has been 475 percent (from 4 to 23). The standard for all Library employees who are paid executive level salaries (above $70,000 per year) should be excellence in performance. There should be no need to make excessively large cash awards for achieving standard performance. For those few who clearly demonstrate performance beyond excellence, suitable recognition is encouraged—not cash, perhaps a medal, plaque, ceremonial presentation, or other meaningful tokens of appreciation and reward. Cash awards seem more suitable for employees below the senior levels, as rewards for excellence and motivation for continued exemplary work.

The following table summarizes the allocation of funds by appropriation account:

Library of Congress

Item	*Amounts, Fiscal Year 1991*
Salaries and expenses	$175,433,000
Copyright Office	10,258,000
Books for the blind and physically handicapped	42,136,000
Furniture and furnishings	5,805,000
Total	233,632,000

Total Resources

The Library also receives funds from other appropriations and sources estimated to total $166,013,000 for fiscal year 1991 including $57,543,000 for the Congressional Research Service in title I of the bill, and $14,968,000 appropriated to the Architect of the Capitol for the structural and mechanical care of the Library buildings. The remainder consists of receipts from copyright fees and the sale of catalog cards and publications, income from gift and trust funds, and reimbursements for services performed for other Government agencies. Thus, a total of $399,645,000 from all sources will be available to the Library during the next fiscal year.

A breakdown by source and amount of funding follows:

Total resources, Library of Congress, 1991

Item	*Amount*
Annual appropriations:	
Title I—Congressional Research Service	$57,543,000
Title II—Library (direct)	233,632,000
Architect of the Capitol, Library buildings and grounds	14,968,000
Total annual appropriations (in bill)	306,143,000
Receipts from copyright fees and sale of catalog cards and publications	19,885,000
Gift and trust funds	7,667,000
Reimbursement for services performed	65,950,000
Total	399,645,000

Portion of Budget in Support of the Congress

The Library of Congress is not a library solely for the Congress. It is a national library with many general governmental and public services functions. Of the $233,632,000 recommended for 1991 only 35.2 percent or $82,343,000 is for support to the Congress. Several of the programs are entirely general government or public service operations entirely apart from the Legislative branch, such as the American Folklife Center, the Copyright Office, and the program of supplying books for the blind and physically handicapped. The other programs either directly or indirectly provide varying percentages of support to the Congress.

Salaries and Expenses

1990 appropriation	$155,548,000
1991 budget estimate	191,141,000
Committee recommendation	175,433,000
(Plus: Authority to spend receipts)	(7,025,000)
Total available	(182,458,000)

The sum of $175,433,000 is recommended for salaries and expenses which is the basic appropriation for the operation of the Library programs. The budget proposed a total of $191,141,000 and an increase of 228 permanent positions. The Committee has reduced this request by $15,708,000. This recommendation allows no new positions but funds for 186 underfinanced positions have been provided. In addition, the bill authorizes the use of not to exceed $7,025,000 which is credited to this appropriation from sales of catalog cards and bibliographic materials. The Committee bill provides $10,040,605, including $66,135 for the American Folklife Center, for mandatory items.

Increases of $7,262,654 are provided in Collections Services: including $233,000 for purchase of books including an additional $10,000 for West Africa publications, $2,434,704 for preparation of books, $1,786,830 for preservation of library materials and $2,808,120 for public service and collections management. Funds ($100,000) for staff travel, and consultant expenses are provided to determine the feasibility and cost effectiveness over the current dealer arrangements of establishing a West Africa office. The funds may be used for temporary field office expenses to support the study and expanded book purchase funds. The Library should submit to the Committee a comprehensive analysis documenting the study which compares the current dealer book acquisition effort with alternatives. Funds to open a Mexico field office are denied. That proposal does not appear cost effective. Funds are provided ($60,000) for enhanced travel, staffing, and/or augmenting existing dealer contracts. The Library has successfully demonstrated a European dealer arrangement whereby a contract employee is assigned the task of acquiring hard-to-find publications. Perhaps a similar arrangement will prove helpful in Mexico and Central America. For Constituent Services $1,324,119 is allowed. Funds for the National Translation Service have been removed from the base. This service, originally intended as self sustaining, is not producing sufficient income to justify its support. There are only a few beneficiaries of this service, notably large chemical corporations. The Committee suggests it would be more fitting during this era of fiscal restraint, particularly when 40 percent of the collections are not accessible because of financing constraints, to seek another organization that may find the translation service more appropriate to their mission. For the Law Library, $41,690 is provided and $50,900 is included for Cultural Affairs. For Management Services, $2,541,070 is provided, of which $1,608,995 is for Library management services, $193,700 for building rental, $1,724,247 for automation and $30,128 for the Office of the Librarian. Funds for the Civic Achievement Award Progam ($1,016,000), now privately funded, are removed from the base. For Special Projects, $20,420 is allowed.

The Committee has allowed the entire $7,609,987 increase requested to begin the first phase of working down the arrearage. Almost 40 percent of the Library's collections are in a cataloging backlog, an estimate derived from a study originated at the direction of the Committee. This is a staggering figure and deserves immediate and undivided attention from Library management. Offsite storage funds are not provided since the Architect of the Cap-

itol has been directed to conduct a comprehensive storage site study for the entire Legislative Branch.

The Committee recognizes that the Library of Congress is a partner with other libraries throughout the country in numerous cooperative programs and endeavors, and that Library activities affect all U.S. libraries. This is especially true in the area of arrearage reduction. It is of benefit to both the Library of Congress and the library community to maintain continuing cooperative arrangements and consultative processes that could assist the Library in consideration of program initiatives. Further, the Library of Congress is instructed to monitor these cooperative arrangements in order to track the extent to which cooperating libraries, through their own cataloging efforts, are assisting the Library of Congress in reducing the current arrearages. Other cooperative arrangements with libraries should be similarly monitored. The Committee will expect that a formal cooperative cataloging plan will be developed, in consultation with research, academic, and other libraries who possess sufficient resources, expertise, and willingness, and that such plan will be submitted to the Joint Committee on the Library and to the Committee on Appropriations no later than January 1, 1991. Such plan shall contain, as supporting documentation, a comprehensive cost-benefit analysis of cooperative cataloging, a cooperative cataloging productivity time line, and identify the participants and the responsibilities of each in connection with the execution of the plan. A periodic reporting framework and schedule should be included.

Copyright Office

1990 appropriation	$12,012,000
1991 budget estimate	11,246,000
Committee recommendation	10,258,000
(Plus: Authority to spend receipts)	(12,860,000)
Total available	(23,118,000)

Salaries and expenses.—The appropriation of $10,258,000 is provided for the Copyright Office during fiscal year 1991, which is $988,000 less than requested. In addition, authority to spend up to $12,860,000 in copyright fee receipts and in assessments to the copyright owners fund for the costs of administration is allowed. All mandatory increases are allowed.

In the basic program, $923,207 for personal services and $49,700 for nonpersonal services is included, as well as $77,184 and $594,745 for personal and nonpersonal services, respectively, in the Licensing program. Current level increases are allowed. All positions requested are allowed, except 30 are to be taken from the funds provided for unfinanced positions.

Books for the Blind and Physically Handicapped

1990 appropriation	$37,112,000
1991 budget estimate	42,211,000
Committee recommendation	42,136,000

Salaries and expenses.—A total of $42,136,000 is recommended for this public service program in fiscal year 1991, a reduction of

$75,000 under the request. All items have been allowed except for increases for performance awards and tuition and training programs.

Furniture and Furnishings

1990 appropriation	$2,568,000
1991 budget estimate	7,086,000
Committee recommendation	5,805,000

The bill provides a total of $5,805,000 for Library furniture and furnishings for fiscal year 1991, which is $1,281,000 less than requested. All increases are allowed except $770,000 is provided for annual furniture, $150,000 for workstations, and $1,482,000 for nonrecurring equipment.

Administrative Provisions

Section 201 of the bill limits the amount that may be expended for the expenses of attendance at meetings. Section 202 continues the exclusion of management officials or supervisors from compressed work week schedules. Section 203 limits the number of indirect positions that can be supported with reimbursable funds derived from sources outside this appropriation bill and section 204 limits reception and representation expenses for the incentive awards program.

ARCHITECT OF THE CAPITOL

Library Buildings and Grounds

1990 appropriation	$7,136,000
1991 budget estimate [1]	(17,608,000)
Committee recommendation	14,968,000

[1] Requested under the proposed salaries and expenses appropriation for the Architect of the Capitol in title I.

Structural and mechanical care.—The sum of $14,968,000 is recommended for the maintenance and operation of the Thomas Jefferson, John Adams, and the James Madison Memorial Library buildings during fiscal year 1991. This allowance is $7,832,000 above the 1990 appropriation level and is $2,640,000 below the amount requested. All mandatory, annual and cyclical maintenance items are approved except for the design of the roof replacement in the Jefferson building. For the Madison Building roof replacement, $1,500,000 is provided to begin the project. The requested new programs are allowed except for the radio signal reinforcement system and installation of two new elevators in the Madison building. Funds are provided to purchase the St. Cecilia's property.

Administrative provision.—Authorization is provided in section 205 for the acquisition and renovation of the St. Cecilia's property on East Capitol Street, S.E., Washington, D.C., and to authorize certain usage of that property by the Library of Congress. Authorization is also provided for the establishment of a special deposit account with the Treasury in the name of the Librarian of Congress for collections.

COPYRIGHT ROYALTY TRIBUNAL

SALARIES AND EXPENSES

1990 appropriation	$101,000
1991 budget estimate	127,000
Committee recommendation	127,000
(Plus: Authority to spend receipts)	(718,000)
Total available	(845,000)

The Committee recommends an appropriation of $127,000 and $718,000 in authority to spend receipts in the copyright royalty fund, for the operation of this agency which was created as part of the Copyright Revision Act of 1976. All budget items are allowed.

GOVERNMENT PRINTING OFFICE

(EXCEPT CONGRESSIONAL PRINTING AND BINDING)

OFFICE OF SUPERINTENDENT OF DOCUMENTS

1990 appropriation [1]	$16,324,000
Plus: transfers from revolving fund [2]	7,890,000
Total available	24,214,000
1991 budget estimate	27,900,000
Committee recommendation	26,500,000

[1] Reflects reappropriation in the amount of $3,000,000.
[2] Reflects transfers authorized in P.L. 101-163 and P.L. 101-164.

The Committee recommends the appropriation of $26,500,000, a reduction of $1,400,000 under the request. This activity is responsible for the distribution of Government publications to depository and international exchange libraries as well as the compilation of catalogs and indexes of public documents. The Superintendent of Documents also mails certain Government publications for Members of Congress and other Government agencies in accordance with specific provisions of law. The allowance provides for 150 full-time equivalent workyears. The restriction on travel expenses has been retained at $117,000 and includes travel expenses of the Depository Library Council to the Public Printer. The funding allows for production of the 1991 bound Congressional Record for the regional depository libraries only and to selected depositories in States without regional depositories. However, distribution of this publication is subject to a final action plan to be developed by the Public Printer and approved by the Joint Committee on Printing for the distribution of all bound editions of the Congressional Record for prior years FY 1986 through FY 1991. Before implementation, the action plan shall be submitted to the Committees on Appropriations for a determination of funding implications.

Revolving fund.—The Committee has recommended the usual language authorizing the operation of the revolving fund, the hire of automobiles (twelve), and has extended language for one more year to allow use of the revolving fund for the acquisition of land adjacent to the Government Printing Office. Language is continued for authority to expend funds for planning and design of a multi-purpose facility. The limitation on the GPO employment level is set at 5,000 full-time equivalent workyears and the limitation on

the amount to be expended in connection with receptions and representation is set at $5,000. Also, language continues flexitime, but excludes management officials or supervisors and employees who are involved in the production of in-house printing and binding from flexible or compressed work schedules. Language is also included to limit expenses for attendance at meetings at $95,000.

Administrative provisions.—Section 206 makes permanent a provision regarding printing procurement through the Government Printing Office. Section 207 amends section 309(a) of title 44 to remove the limitation on uniform costs and allowances for security employees at the Government Printing Office. Section 208 amends sections 1703 and 1707 of title 44 to conform with current practices regarding charges against the revolving fund. Section 209 amends section 303 of title 44 to set the annual salary of the Public Printer at Executive Level III, and the Deputy Public Printer at Executive Level IV.

GENERAL ACCOUNTING OFFICE

Salaries and Expenses

1990 appropriation [1]	$363,661,000
1991 budget estimate [2]	433,163,000
Committee recommendation [3]	414,215,000

[1] Includes $5,564,000 to be derived from the special fund pursuant to 31 U.S.C. 782.
[2] Includes $5,915,000 to be derived from the special fund pursuant to 31 U.S.C. 782.
[3] In addition, offsetting collections of $5,915,000 are allowed.

The Committee has provided $414,215,000 for the General Accounting Office. Additionally, $5,915,000 is authorized to be credited to the appropriation from a special fund in the Treasury which was specifically created for the operations and maintenance of the headquarters building. The total appropriation including $5,915,000 for collections is $56,469,000 more than the current level for fiscal year 1990 and $13,033,000 less than the amount requested. The Committee allowance provides for 5,062 staff years. Under mandatory costs, $27,492,000 is allowed, including funding for the pay-for-performance program. All price level changes are allowed. No new positions are allowed.

Program enhancements are allowed except for reductions made to the travel and contract services request. For equipment, alterations, maintenance and repairs, $12.2 million is allowed. This funding allows for the building renovation project and asbestos removal, and a new telecommunications switch. Funds for the INTOSAI Conference are increased to $400,000 in preparation for the world-wide conference in 1992.

The Committee recognizes the efforts of the General Accounting Office to promote comity with the Congress, but is concerned about the magnitude of GAO staff details to the Congress, especially in view of the agency's expressed need for additional in-house resources. The Committee requests a report to the Congress no later than December 15, 1990, about GAO policies and procedures with respect to detailees. That report shall include information on: the number of staff allocated for this practice at the date of the report and the funds expended for those detailees; the procedures used for allocating such resources; how decisions to assign detailees are

made; the rate of GAO approval for details requested; the extent to which GAO detailees are serving in the Congress for periods longer than one year through "re-details" or breaks in service; and material on the policies/procedures that detailees must follow while on assignment. In addition, the Committee requests, commencing no later than February 1, 1991, semi-annual reports to the Congress to provide current information on GAO's detail policy, including: the number of detailees on assignment as of the date of the report; the name, grade level, and location of assignment for each detailee; and the length and purpose of each assignment.

GAO is directed not to obligate the $5,300,000 provided for additional microcomputers, other hardware, and software, pending review of the pilot test evaluation by the Committee.

TITLE III—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, positions, and allowances, consulting services, and telecommunications plans is included. Section 306 revises the provision regarding the procurement of telecommunications services that may be purchased under competitive bidding procedures. Section 307 removes the Botanic Garden from the disbursement authority of the Library of Congress. Section 308 provides approval for the implementation of the Capitol Complex security plan. The Committee wishes to note the concern expressed in its July 21, 1989, letter to the joint leadership regarding the installation of mylar film. Suitable alternatives should be explored. Section 309 amends the authority for issuing the Speaker's Pay Order. Section 310 extends language on drug-free workplaces. Section 311 provides an exemption for Members of Congress from serving on state and local court juries, analogous to the exemption they now have from serving on Federal court juries. Several states also exempt Members of Congress from state and local juries and the language in the bill will make that practice uniform. Furthermore, all elected state and local officials are exempt from Federal jury duty service; thus the language in the bill establishes comity in the practice for elected public officials.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. It is the considered judgment of the Committee that enactment of this bill would have little overall inflationary impact on the operation of the national economy.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the Act for

the most recently agreed to concurrent resolution on the budget for the fiscal year.

This information follows:

	Sec. 302(b)		This bill [1]	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	$2,268,000,000	$72,000,000	$1,753,429,000	
Outlays	2,250,000,000	72,000,000	1,716,636,000	
Direct loans				
Primary guarantees				

[1] Excludes Senate items and permanent appropriations.

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table contains five-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Five-year projection of outlays

Item and fiscal year	*Amount*
Budget authority	$1,753,429,000
Outlays:	
1991	1,548,197,000
1992	157,246,000
1993	21,798,000
1994	
1995	(26,188,000)

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the Committee is required to report new budget authority and outlays providing financial assistance to State and local governments. The accompanying bill contains no funding for State and local assistance programs.

TRANSFERS OF FUNDS

Pursuant to clause 1(b), rule X of the House of Representatives, the following information is submitted describing the transfers of funds recommended in the accompanying bill: There are no transfers of funds in the bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by preventing the practice of committing funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on, or authorize or reauthorize, the use of funds in the bill, or change or extend existing limitations or authorizations, and which under some circumstances, might be construed as changing the application of existing law.

3. The bill continues the practice of providing official reception and representation allowances for officers and offices of the legislative branch.

4. The bill authorizes expenses for employee awards, such as certificates or plaques and related ceremonial presentations, by certain agencies.

5. The bill authorizes a separate mail account for the House of Representatives under salaries and expenses.

6. There is language allowing the transfer of amounts within "Salaries, officers and employees" within "Allowances and expenses", and among certain activities in the House of Representatives subject to the reprogramming procedures of the Committee on Appropriations.

7. Section 102 authorizes the receipt and expenditure of funds for a biennial equipment exposition for Members, subject to approval by the Committee on Appropriations of funding and an operational plan.

8. Section 103 makes permanent the provisions of H. Res. 294, approved November 17, 1989, that established five leadership drivers (police positions).

9. Section 104 increases the authorization as established by House Administration for the Clerk Hire Allowance.

10. Section 105 makes permanent the provisions of H. Res. 420 approved June 26, 1990, establishing the position of Director of Employment Practices under the Capitol Police Board.

11. There is language under "Capitol Police Board, General expenses" authorizing advance payments for travel by Capitol police personnel for training or other purposes, and expenses associated with the relocation of instructor personnel from the Capitol police force to and from the Federal Law Enforcement Training Center in Glynco, Georgia, and which permits the operation of two petty cash funds.

12. The bill contains language under "Capitol Police Board, General expenses", which provides that the cost of basic training for the Capitol Police at the Federal Law Enforcement Training Center will be paid by the Secretary of the Treasury from funds available to the Treasury Department.

13. There is language under "Official Mail Costs" which makes funds available immediately upon enactment of this Act.

14. The bill contains language under "Salaries and expenses", Office of Technology Assessment authorizing reception and representation expenses, not to exceed $3,500 from the Trust Fund.

15. There is language exempting the Congressional Budget Office from the requirement that all price reductions provided by vendors must be offered government-wide.

16. Under the Architect of the Capitol, there is language that exempts certain obligations from section 3709, of the Revised Statutes, as amended.

17. There is language under "Capitol Power Plant", Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation during fiscal year 1991. There is new language that authorizes payment to the D.C. Government for water and sewer services.

18. There is language authorizing certain salary levels for employees of the Architect of the Capitol.

19. There is language under "Congressional Research Service" which prohibits the publication of material unless approved by the appropriate committees, and language is extended regarding the compensation of the Director.

20. There is language under "Congressional printing and binding" restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress.

21. The bill contains language under "Congressional printing and binding" which authorizes the extension of remaining unexpended funds from fiscal year 1984 for printing and binding costs of publications for the Bicentennial of the Congress to fiscal year 1991 for the same purpose.

22. Authority to disburse Botanic Garden funds is provided.

23. Section 201 the bill sets a limitation on funding for attendance at meetings for the Library of Congress.

24. Section 202 limits top-level management participation in compressed work schedules.

25. Section 203 limits the number of indirect employees to 65 that are paid from appropriated funds received by the Library of Congress from other agencies. These funds are generated by performing reimbursable work for these other agencies and are used to cover general and administrative overhead work generated by these reimbursable programs.

26. Section 204 authorizes the Library of Congress an amount not to exceed $5,000 for representation expenses relating to the incentive awards program.

27. Authorization to purchase and renovate property is included.

28. There is language under "Salaries and expenses", Office of Superintendent of Documents which limits travel expenses.

29. There is language authorizing the operation of the GPO revolving fund and which authorizes the Public Printer not to exceed $5,000 for reception and representation allowances, and which authorizes travel expenses for advisory councils.

30. Under the GPO revolving fund, there is language which provides authority for the acquisition of land adjacent to the present Government Printing Office building, provides funds for design of a facility, and provides expenses not to exceed $95,000 for attendance at meetings.

31. The bill includes a limitation on GPO employment of not more than 5,000 full-time equivalent workyears.

32. There is a limitation on the participation of top-level management and employees who are involved in the in-house production of printing and binding in flexible or compressed work schedules.

33. Language is included regarding printing procurement, uniform costs, charges against the revolving fund and the compensation of the Public Printer and Deputy Public Printer.

34. There is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for grade GS–18; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the General Accounting Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended (these benefits are not otherwise available to General Accounting Office employees); and which makes appropriations for the General Accounting Office, and appropriations for administrative expenses of any other member department or agency, available to finance an appropriate share of the costs of the Joint Financial Management Improvement Program (JFMIP), the American Consortium on International Public Administration (ACIPA), and the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum. The ACIPA language satisfies the requirements of P.L. 100–202. The language also provides for the use of funds for certain expenses for an International Organization of Supreme Audit Institutions (INTOSAI) conference.

35. There is multiyear contract authority for the General Accounting Office for the removal of asbestos and renovation of the GAO building.

36. There is language that authorizes the credit of any payments of reimbursements received incident to the operation of the General Accounting Office building to the appropriation currently available to the GAO. Not more than $5,915,000 may be used in fiscal year 1991.

37. In Section 301 there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration.

38. Section 303 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appro-

priated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

39. Section 304 requires that certain information regarding consulting services shall be a matter of public record.

40. Section 305 requires a telecommunications plan to be developed by the Architect of the Capitol, subject to approval.

41. Section 306 revises the provision concerning the procurement of telecommunications services for the legislative branch under competitive bidding procedures.

42. Section 307 removes the disbursement authority of the Botanic Garden from the Library of Congress.

43. Section 308 provides approval for the implementation of the Capitol Complex security plan.

44. Section 309 amends the authority for issuing the Speaker's Pay Orders.

45. Section 310 extends language for drug-free workplaces.

46. Section 311 provides an exemption for Members of Congress from serving on state and local juries.

COMPLIANCE WITH CLAUSE 3—RULE XIII

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

1. In connection with section 107:

SUPPLEMENTAL APPROPRIATIONS ACT, 1975

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TITLE I

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CHAPTER III

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ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS AND GROUNDS

For additional amounts in the following appropriation accounts:

Capitol Buildings, $3,200,

Senate Office Buildings, $3,600,

House Office Buildings, $6,600:

Provided, That notwithstanding any other provision of law, effective on the first day of the first applicable pay period which begins on or after the date of enactment of this Act, the positions of registered nurses compensated under the foregoing appropriations shall be allocated by the Architect of the Capitol to grade [10] *11* of the General Schedule [and compensated initially at the same steps in such grade, currently in effect for their present grades, so long as such positions are held by the present incumbents].

Notwithstanding any other provision of law, effective January 1, 1975, none of the funds appropriated to the Architect of the Capitol shall thereafter be available for any nursing position unless the position is occupied by a Registered Nurse: *Provided,* That such provision shall not be applicable to the present incumbents of such positions.

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2. In connection with section 207:

§ 309. Revolving fund for operation and maintenance of Government Printing Office: capitalization; reimbursements and credits; accounting and budgeting; reports

(a) The revolving fund of $1,000,000 established July 1, 1953, is available without fiscal year limitation, for—

the operation and maintenance of the Government Printing Office, except the Office of Superintendent of Documents, including rental of buildings;

attendance at meetings;

maintenance and operation of the emergency room;

[uniforms, or allowances therefor, as authorized by section 5901 of Title 5] *uniforms or uniform allowances;*

boots, coats, and gloves;

repairs and minor alterations to buildings; and

expenses authorized in writing by the Joint Committee on Printing for inspection of Government printing activities.

In addition, the Public Printer shall provide capital for the fund by capitalizing, at fair and reasonable values as jointly determined by him and the Comptroller General, the current inventories, plant, and building appurtenances, except building structures, and land, equipment, and other assets of the Government Printing Office.

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3. In connection with section 208:

CHAPTER 17—DISTRIBUTION AND SALE OF PUBLIC DOCUMENTS

* * * * * * *

§ 1703. Superintendent of Documents: assistants, blanks, printing and binding

The Public Printer, upon the requisition of the Superintendent of Documents, shall appoint necessary assistants, furnish blanks, and do the printing and binding required by his office[, the cost to be

charged against the appropriation for printing and binding for Congress]. The Public Printer shall provide convenient office, storage, and distributing rooms for the use of the Superintendent of Documents.

* * * * * * *

§ 1707. Reprinting of documents required for sale

The Superintendent of Documents may order reprinted, from time to time, public documents required for sale, subject to the approval of the Secretary or head of the department in which the public document originated. [The appropriation for printing and binding] *The Revolving Fund* shall be reimbursed for the cost of reprints from the moneys received by the Superintendent of Documents from the sale of public documents.

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4. In connection with section 209:

TITLE 44, UNITED STATES CODE

* * * * * * *

CHAPTER 3—GOVERNMENT PRINTING OFFICE

* * * * * * *

§ 303. Public Printer and Deputy Public Printer: pay

[The annual rate of pay for the Public Printer shall be a rate which is equal to the rate for level IV of the Executive Schedule of subchapter II of chapter 53 of title 5. The annual rate of pay for the Deputy Public Printer shall be a rate which is equal to the rate for level V of such Executive Schedule.] *The annual rate of pay for the Public Printer shall be a rate which is equal to the rate for level III of the Executive Schedule of subchapter II of chapter 53 of title 5. The annual rate of pay for the Deputy Public Printer shall be a rate which is equal to the rate for level IV of such Executive Schedule.*

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5. In connection with section 307:

SECTION 1 OF THE ACT OF JUNE 29, 1922

CHAP. 251.—An Act To abolish the office of Superintendent of the Library Building and Grounds and to transfer the duties thereof to the Architect of the Capitol and the Librarian of Congress.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the office of Superintendent of the Library Building and Grounds is abolished on and after July 1, 1922. Thereafter the Architect of the Capitol shall have charge of all structural work at the Library Building and on the grounds, including all necessary repairs, the operation, maintenance, and repair of the mechanical plant and elevators, the

care and maintenance of the grounds, and the purchasing of all equipment other than office equipment. The employees required for the performance of the foregoing duties shall be appointed by the Architect of the Capitol. All other duties required to be performed by the Superintendent of the Library Building and Grounds shall be performed thereafter under the direction of the Librarian of Congress, who shall appoint the employees necessary therefor. The Librarian of Congress shall provide for the purchase and supply of office equipment and furniture for library purposes. The position of administrative assistant and disbursing officer is hereby created in the Library of Congress, effective on July 1, 1922. The salary of such position shall be at the rate of $3,000 per annum, and appointments thereto shall be made by the Librarian. The administrative assistant and disbursing officer shall disburse the appropriations for the Library of Congress [and the Botanic Garden] and shall perform such services in connection with the duties hereby imposed upon the Librarian as he may direct, and shall give bond payable to the United States in the sum of $30,000, with sureties approved by the Secretary of the Treasury for the faithful discharge of his duties.

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6. In connection with section 309:

SECTION 311 OF THE LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1988

SEC. 311. (a) * * *

* * * * * * *

(d)*(1)* Notwithstanding any other provision of this Act, or any other provision of law, rule, or regulation, hereafter each time the President pro tempore of the Senate exercises any authority pursuant to any of the amendments made by this section with respect to rates of pay or any other matter relating to personnel whose pay is disbursed by the Secretary of the Senate, *or whenever any of the events described in paragraph (2) occurs,* the Speaker of the House of Representatives [may, with respect to personnel whose pay is disbursed by the Clerk of the House of Representatives, exercise the same authority to the extent necessary to ensure parity of treatment between personnel of the respective Houses of Congress having comparable duties and responsibilities.] *may adjust the rate of pay (and any minimum or maximum rate, limitation, or allowance) applicable to personnel whose pay is disbursed by the Clerk of the House of Representatives to the extent necessary to ensure—*

(A) appropriate pay levels and relationships between and among positions held by personnel of the House of Representatives; and

(B) appropriate pay relationships between—

(i) positions referred to in subparagraph (A); and

(ii)(I) positions under subparagraphs (A) through (D) of section 225(f) of the Federal Salary Act of 1967;

(II) positions held by personnel whose pay is disbursed by the Secretary of the Senate; and

(III) positions to which the General Schedule applies.

(2) The other events permitting an exercise of authority under this subsection are either—

(A) an adjustment under section 5305 of title 5, United States Code, in rates of pay under the General Schedule; or

(B) an adjustment in rates of pay for Members of the House of Representatives (other than an adjustment which occurs by virtue of an adjustment described in subparagraph (A)).

(3) For the purpose of this subsection, the term "Member of the House of Representatives" means a Member of the House of Representatives, a Delegate to the House of Representatives, and the Resident Commissioner from Puerto Rico.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES FOR 1991

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item	New budget (obligational) authority, 1990 [1]	Budget estimate of new (obligational) authority, 1990 [1]	Increase (+) or decrease (−)
Library of Congress			
Gift and trust fund accounts, non-revolving	$8,338,000	$7,667,000	−$661,000
Office of Technology Assessment			
Contributions and donations	2,000	3,500	+$1,500
U.S. Capitol Preservation Commission			
Trust funds	8,450,000	1,500,000	−6,950,000
John C. Stennis Center for Public Service Training and Development			
Trust funds	656,000	656,000	.....
Total, permanent new budget (obligational) authority, Trust funds	17,446,000	9,826,500	−7,619,500

[1] Amounts as estimated and shown in the January 1990 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item	New budget (obligational) authority, 1990 [1]	Budget estimate of new (obligational) authority, 1991 [1]	Increase (+) or decrease (−)
House of Representatives			
Congressional use of foreign currency	$3,313,000	$3,360,000	+$47,000
International conferences and contingencies: House and Senate expenses	335,000	340,000	+5,000
Compensation of Members and related administrative expenses	51,000,000	62,500,000	+11,500,000
Library of Congress			
Payments to copyright owners (indefinite, special fund)	210,000,000	215,000,000	+$5,000,000
Oliver Wendell Holmes devise fund (indefinite, special fund)	5,000	6,000	+1,000
Total, Library of Congress	210,005,000	215,006,000	+5,001,000
Total, permanent new budget (obligational) authority, Federal funds	264,653,000	281,206,000	+16,553,000

[1] Amounts as estimated and shown in the January 1990 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date) 1/	Budget estimates of new (obligational) authority, 1991 2/	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
TITLE I - CONGRESSIONAL OPERATIONS					
HOUSE OF REPRESENTATIVES					
Payments to Widows and Heirs of Deceased Members of Congress					
Gratuities, deceased Members	268,500	.....	.....	-268,500	.....
Mileage of Members					
Mileage of Members	209,000	210,000	210,000	+1,000	.....
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker	1,005,000	1,132,000	1,132,000	+127,000	.....
Office of the Majority Floor Leader	927,000	1,071,000	1,071,000	+144,000	.....
Office of the Minority Floor Leader	1,026,000	1,316,000	1,316,000	+290,000	.....
Office of the Majority Whip	744,000	973,000	973,000	+229,000	.....
Office of the Minority Whip	645,000	728,000	728,000	+83,000	.....
Total, House leadership offices	4,347,000	5,220,000	5,220,000	+873,000	.....
Members' Clerk Hire					
Clerk hire	185,441,000	210,514,000	214,703,000	+29,262,000	+4,189,000

Committee Employees					
Professional and clerical employees of standing committees..	54,230,000	89,874,000	66,832,000	+ 12,602,000	-23,042,000
Committee on the Budget (Studies)					
Salaries and expenses	349,000	379,000	379,000	+ 30,000	.....
Contingent Expenses of the House					
Standing Committees, Special and Select					
Salaries and expenses	56,908,000	83,168,000	61,100,000	+ 4,192,000	-22,068,000
Allowances and Expenses					
Official Expenses of Members	75,272,000	78,698,000	75,272,000	.....	-3,426,000
Supplies, materials, administrative costs and Federal tort claims	17,152,000	19,926,000	19,950,000	+ 2,798,000	+ 24,000
Office equipment	9,146,000	10,770,000	10,770,000	+ 1,624,000	.....
Furniture and furnishings	1,114,000	2,410,000	1,910,000	+ 796,000	-500,000
Stenographic reporting of committee hearings	789,000	950,000	950,000	+ 161,000	.....
Reemployed annuitants reimbursements	1,361,000	1,398,000	1,000,000	-361,000	-398,000
Government contributions	76,881,000	111,926,000	98,570,000	+ 21,689,000	-13,356,000
Miscellaneous items	613,000	622,000	622,000	+ 9,000	.....
Total, allowances and expenses	182,328,000	226,700,000	209,044,000	+ 26,716,000	-17,656,000
Total, contingent expenses of the House	239,236,000	309,868,000	270,144,000	+ 30,908,000	-39,724,000
Committee on Appropriations (Studies and Investigations)					
Salaries and expenses	4,595,000	6,120,000	6,120,000	+ 1,525,000	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date) 1/	Budget estimates of new (obligational) authority, 1991 2/	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
Official Mail Costs 3/					
Expenses	43,992,000	58,984,000	58,984,000	+14,992,000	.....
Salaries, Officers and Employees					
Office of the Clerk	17,269,000	22,326,000	19,300,000	+2,031,000	-3,026,000
Office of the Sergeant at Arms	987,000	1,455,000	1,200,000	+213,000	-255,000
Office of the Doorkeeper	8,625,000	10,114,000	9,200,000	+575,000	-914,000
Office of the Postmaster	2,986,000	4,105,000	3,275,000	+289,000	-830,000
Office of the Chaplain	80,000	105,000	105,000	+25,000	.....
Office of the Parliamentarian	761,000	890,000	890,000	+129,000	.....
Office of the Parliamentarian	*(544,000)*	*(610,000)*	*(610,000)*	*(+66,000)*	.....
Compilation of precedents of the House of Representatives	*(217,000)*	*(280,000)*	*(280,000)*	*(+63,000)*	.....
Office of the Historian	275,000	.....	300,000	+25,000	+300,000
Office of the Law Revision Counsel	1,018,000	1,302,000	1,302,000	+284,000	.....
Office of the Legislative Counsel	3,352,000	4,161,000	4,161,000	+809,000	.....
Six minority employees	535,000	677,000	677,000	+142,000	.....
House Democratic Steering Committee and Caucus	953,000	1,215,000	1,305,000	+352,000	+90,000
House Democratic Steering Committee	*(672,000)*	*(797,000)*	*(797,000)*	*(+125,000)*	.....
House Democratic Caucus	*(281,000)*	*(418,000)*	*(508,000)*	*(+227,000)*	*(+90,000)*
House Republican Conference	953,000	1,215,000	1,305,000	+352,000	+90,000
Other Authorized Employees	1,246,000	1,608,000	1,608,000	+362,000	.....
Technical assistant, Office of the Attending Physician	*(113,000)*	*(125,000)*	*(125,000)*	*(+12,000)*	.....
L.B.J. Interns and Former Speakers' staff	*(1,031,000)*	*(1,378,000)*	*(1,378,000)*	*(+347,000)*	.....
Miscellaneous items	*(102,000)*	*(105,000)*	*(105,000)*	*(+3,000)*	.....

Total, salaries, officers and employees	39,040,000	49,173,000	44,628,000	+5,588,000	-4,545,000
Total, salaries and expenses	571,230,000	730,132,000	667,010,000	+95,780,000	-63,122,000
Total, House of Representatives	571,707,500	730,342,000	667,220,000	+95,512,500	-63,122,000
JOINT ITEMS					
Contingent Expenses of the Senate					
Joint Economic Committee	3,454,000	3,675,000	3,675,000	+221,000	.....
Joint Committee on Printing	1,173,000	1,269,000	1,269,000	+96,000	.....
Total, contingent expenses of the Senate	4,627,000	4,944,000	4,944,000	+317,000	.....
Contingent Expenses of the House					
Joint Committee on Taxation	4,353,000	5,450,000	5,203,000	+850,000	-247,000
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances	1,399,000	1,450,000	1,436,000	+37,000	-14,000
Capitol Police Board					
Capitol Police					
Salaries:					
Sergeant at Arms of the House of Representatives	27,039,000	30,737,000	29,114,000	+2,075,000	-1,623,000
Sergeant at Arms and Doorkeeper of the Senate	27,597,000	31,075,000	29,434,000	+1,837,000	-1,641,000
Contingency	20,000	.....	.....	-20,000	.....
Total, salaries	54,656,000	61,812,000	58,548,000	+3,892,000	-3,264,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date) 1/	Budget estimates of new (obligational) authority, 1991 2/	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
General expenses	1,876,000	2,072,000	1,951,000	+75,000	-121,000
Total, Capitol Police Board	56,532,000	63,884,000	60,499,000	+3,967,000	-3,385,000
Official Mail Costs 4/					
Senate official mail costs	23,688,000	35,500,000	.....	-23,688,000	-35,500,000
Expenses	31,336,000	38,135,000	33,220,000	+1,884,000	-4,915,000
Total, official mail costs	55,024,000	73,635,000	33,220,000	-21,804,000	-40,415,000
Capitol Guide Service					
Salaries and expenses	1,321,000	1,490,000	1,490,000	+169,000	.....
Special Services Office					
Salaries and expenses	236,000	255,000	255,000	+19,000	.....
Statements of Appropriations					
Preparation	20,000	20,000	20,000	.....	.....
Total, joint items	123,512,000	151,128,000	107,067,000	-16,445,000	-44,061,000
OFFICE OF TECHNOLOGY ASSESSMENT					
Salaries and expenses	18,376,000	20,710,000	19,557,000	+1,181,000	-1,153,000

BIOMEDICAL ETHICS BOARD AND BIOMEDICAL ETHICS ADVISORY COMMITTEE					
Salaries and expenses	590,000	.....	.....	-590,000	.....
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses	19,229,000	21,723,000	19,229,000	.....	-2,494,000
ARCHITECT OF THE CAPITOL					
Office of the Architect of the Capitol					
Salaries	6,736,000	7,958,000	7,308,000	+572,000	-650,000
Travel (limitation on official travel expenses)	*(20,000)*	*(20,000)*	*(20,000)*	.....	.....
Contingent expenses	100,000	100,000	100,000	.....	.....
Total, Office of the Architect of the Capitol	6,836,000	8,058,000	7,408,000	+572,000	-650,000
Capitol Buildings and Grounds					
Capitol buildings	15,848,000	35,776,000	27,238,000	+11,390,000	-8,538,000
Capitol grounds	4,257,000	5,414,000	4,964,000	+707,000	-450,000
House Office Buildings	27,755,000	52,110,000	32,285,000	+4,530,000	-19,825,000
Capitol Power Plant	27,630,000	35,077,000	34,827,000	+7,197,000	-250,000
Offsetting collections	-2,296,000	-2,400,000	-2,400,000	-104,000	.....
Net, Capitol Power Plant	25,334,000	32,677,000	32,427,000	+7,093,000	-250,000
Total, Capitol buildings and grounds	73,194,000	125,977,000	96,914,000	+23,720,000	-29,063,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date) 1/	Budget estimates of new (obligational) authority, 1991 2/	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
Library buildings and grounds	.....	17,608,000	.....	.....	-17,608,000
Botanic Garden	.....	7,369,000	.....	.....	-7,369,000
Total, Architect of the Capitol 5/	80,030,000	159,012,000	104,322,000	+24,292,000	-54,690,000
LIBRARY OF CONGRESS					
Congressional Research Service					
Salaries and expenses	45,820,000	53,706,000	57,543,000	+11,723,000	+3,837,000
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding	74,149,000	84,900,000	79,615,000	+5,466,000	-5,285,000
Total, title I - Congressional Operations	933,413,500	1,221,521,000	1,054,553,000	+121,139,500	-166,968,000
TITLE II - OTHER AGENCIES					
BOTANIC GARDEN					
Salaries and expenses	2,590,000	.....	3,519,000	+929,000	+3,519,000
LIBRARY OF CONGRESS					
Salaries and expenses	161,177,000	198,166,000	182,458,000	+21,281,000	-15,708,000
Authority to spend receipts	-5,629,000	-7,025,000	-7,025,000	-1,396,000	.....
Net, Salaries and expenses	155,548,000	191,141,000	175,433,000	+19,885,000	-15,708,000

Copyright Office, salaries and expenses	20,043,000	26,323,000	23,118,000	+3,075,000	-3,205,000
Authority to spend receipts	-8,031,000	-15,077,000	-12,860,000	-4,829,000	+2,217,000
Net, Copyright Office, salaries and expenses	12,012,000	11,246,000	10,258,000	-1,754,000	-988,000
Books for the blind and physically handicapped, salaries and expenses	37,112,000	42,211,000	42,136,000	+5,024,000	-75,000
Furniture and furnishings	2,568,000	7,086,000	5,805,000	+3,237,000	-1,281,000
Total, Library of Congress (except CRS)	207,240,000	251,684,000	233,632,000	+26,392,000	-18,052,000
ARCHITECT OF THE CAPITOL					
Library Buildings and Grounds					
Structural and mechanical care	7,136,000	.....	14,968,000	+7,832,000	+14,968,000
COPYRIGHT ROYALTY TRIBUNAL					
Salaries and expenses	674,000	845,000	845,000	+171,000	.....
Authority to spend receipts	-573,000	-718,000	-718,000	-145,000	.....
Net total, Copyright Royalty Tribunal	101,000	127,000	127,000	+26,000	.....
GOVERNMENT PRINTING OFFICE					
Office of Superintendent of Documents					
Salaries and expenses	16,324,000	27,900,000	26,500,000	+10,176,000	-1,400,000
Revolving fund transfer	7,890,000	.....	.....	-7,890,000	.....
Total, Office of Superintendent of Documents	24,214,000	27,900,000	26,500,000	+2,286,000	-1,400,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued

Agency and item	New budget (obligational) authority appropriated, 1990 (enacted to date) 1/	Budget estimates of new (obligational) authority, 1991 2/	New budget (obligational) authority recommended in bill	Bill compared with new budget (obligational) authority, 1990	Bill compared with budget estimates of new (obligational) authority, 1991
(1)	(2)	(3)	(4)	(5)	(6)
GENERAL ACCOUNTING OFFICE					
Salaries and expenses	358,097,000	427,248,000	420,130,000	+62,033,000	-7,118,000
Special fund	5,564,000	5,915,000	.....	-5,564,000	-5,915,000
Offsetting collections	.....	.....	-5,915,000	-5,915,000	-5,915,000
Total, General Accounting Office	363,661,000	433,163,000	414,215,000	+50,554,000	-18,948,000
Total, title II - other agencies	604,942,000	712,874,000	692,961,000	+88,019,000	-19,913,000
Grand total:					
New budget (obligational) authority 6/	1,538,355,500	1,934,395,000	1,747,514,000	+209,158,500	-186,881,000
RECAPITULATION					
TITLE I - CONGRESSIONAL OPERATIONS	933,413,500	1,221,521,000	1,054,553,000	+121,139,500	-166,968,000
TITLE II - OTHER AGENCIES	604,942,000	712,874,000	692,961,000	+88,019,000	-19,913,000
TITLE I - CONGRESSIONAL OPERATIONS					
House of Representatives	571,707,500	730,342,000	667,220,000	+95,512,500	-63,122,000
Joint Items	123,512,000	151,128,000	107,067,000	-16,445,000	-44,061,000
Office of Technology Assessment	18,376,000	20,710,000	19,557,000	+1,181,000	-1,153,000
Biomedical Ethics Board	590,000	.....	.....	-590,000	.....
Congressional Budget Office	19,229,000	21,723,000	19,229,000	.....	-2,494,000
Architect of the Capitol	80,030,000	159,012,000	104,322,000	+24,292,000	-54,690,000
Library of Congress: Congressional Research Service	45,820,000	53,706,000	57,543,000	+11,723,000	+3,837,000
Congressional printing and binding, Government Printing Office	74,149,000	84,900,000	79,615,000	+5,466,000	-5,285,000

Total, title I - congressional operations	933,413,500	1,221,521,000	1,054,553,000	+121,139,500	-166,968,000
TITLE II - OTHER AGENCIES					
Botanic Garden	2,590,000	.....	3,519,000	+929,000	+3,519,000
Library of Congress (except CRS)	207,240,000	251,684,000	233,632,000	+26,392,000	-18,052,000
Architect of the Capitol (Library buildings and grounds)	7,136,000	.....	14,968,000	+7,832,000	+14,968,000
Copyright Royalty Tribunal	101,000	127,000	127,000	+26,000	.....
Government Printing Office (except congressional printing and binding)	24,214,000	27,900,000	26,500,000	+2,286,000	-1,400,000
General Accounting Office	363,661,000	433,163,000	414,215,000	+50,554,000	-18,948,000
Total, title II - other agencies	604,942,000	712,874,000	692,961,000	+88,019,000	-19,913,000
Grand total, new budget (obligational) authority	1,538,355,500	1,934,395,000	1,747,514,000	+209,158,500	-186,881,000

1/ Includes reductions pursuant to P.L. 101-164 and P.L. 101-239.

2/ Includes the following budget amendments for FY 1991:
H. Doc. 101-166 $3,668,000
H. Doc. 101- 39,915,000.

3/ Previously carried under joint items.

4/ FY 1990 enacted and FY 1991 estimates includes Senate amounts for mail.

5/ FY 1991 estimates for the Architect of the Capitol includes amounts for Botanic Garden and Library buildings and grounds.

6/ Includes GPO revolving fund transfer and GAO special fund.